JOINT AUTHORITY/ RESERVOIR COMMITTEE

AUGUST 15, 2019 WORKSHOP



Workshop, 2019 Aug 15. Draft, Subject to Change

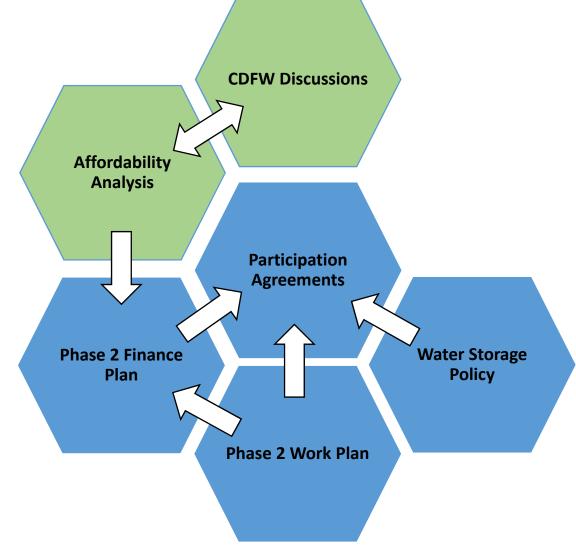
Workshop Agenda

- 1. Work Plan (2020-2021)
- 2. Break for Lunch
- 3. Operations and Repayment
- 4. Storage Policy

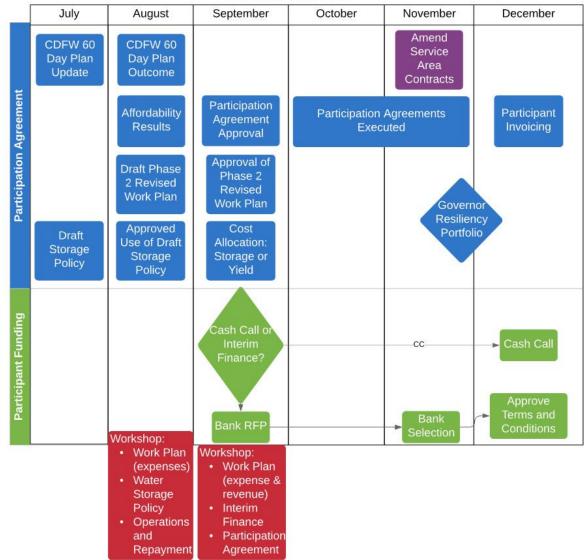
Overview: Workshop Goals

- Work Plan: Inform Authority Board and Reservoir Committee of required activities and associated expenses to meet project objectives, preparing for upcoming Phase 2 finance decision
- Operations & Repayment: Review the impact that different facilities, operations, and participation have on project affordability
- Storage Policy: Overview of how participants can manage and control their share of water diversions to, storage in, and released from Sites Reservoir

Overview: Key Documents



2019 Participation Agreement Schedule



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Accomplishments to Date:

- Significant statewide water industry participation and funding \$816.3 million Proposition 1 (\$40.8M for early funding) \$449.2 million USDA Rural Development conditional construction loan \$4.35 million WIIN Act with additional dollars programmed
- 2. USBR as a cost-share partner
- 3. Authority became the CEQA Lead agency
- 4. Publication and public review of Draft EIR/S
- 5. State authorization to use alternative delivery (AB 2551)
- 6. Strong agriculture, business, and labor support
- 7. Significant landowner and community engagement
- 8. Strong bipartisan support at federal and state levels

Phase 2 (2020-2021) Work Plan Agenda

- Evolution of Phase 2 Work Plan
- Work Plan Development
- Work Plan Breakdown
- Work Plan Q&A

Evolution of Phase 2 Work Plan

1. Plan A (original)

- ✓ Existing Statutory Schedule Drivers (WSIP & WIIN)
- ✓ 3-year participation agreement
- ✓ Interim finance
- 2. Offramp to Plan C
 - ✓ 2019 participation agreement
 - ✓ Cash call funding
- 3. Plan C Budget reduction (WIIN Act)

Schedule Driver: Prop 1, WSIP

Statutory

<u>Milestones</u>: Achieving them enables federal and state funds to be used to advance the Project

- **Proposition 1:**
 - \$40.8 million 1. Phase 2 Cost-Share: Limited to Environmental analysis and permit acquisition
 - 2. §79755(a)(5)(A): \$776 million can't be encumbered until
 - Public benefits contracts executed
 - Water supply contracts executed
 - Feasibility studies completed
 - Commission determines Project is feasible before Jan. 1, 2022 (§79757)
 - EIR is complete
 - "all ... approvals, certifications, and agreements have been obtained"
- **Risk:** Gap in state funding until all approvals are obtained

Schedule Driver: WIIN Act

Statutory

<u>Milestones</u>: Achieving them enables federal and state funds to be used to advance the Project

- WIIN Act (§4007):
 - 1. Phase 2 Cost-Share: Limited to Preconstruction Activities
 - 2. Secretary of Interior deemed Project is feasible before Jan. 1, 2021
 - □ Final EIS
 - □ DEC Comments addressed (Cost estimate ≥ Class 3)
 - ? Power Generation
 - Be in construction before <u>Dec 16, 2021</u> (§4013(2) sunset clause)
 Need congressional appropriations, WSIP funds, & permanent finance
- Risk: Level of engineering to support class 3 estimate requires significant geotechnical and design equivalent to 50%

State Policy Driver: Resilience Portfolio

Priorities:

- 1. Develop a water resilience portfolio to water infrastructure
 - Pursue collaborative strategies
 - Reassess the 2016 Water Action Plan
 - Assess water reliability
 - Pursue Voluntary Agreements
 - Single-tunnel WaterFix
 - Provide access to clean, safe, & affordable water
- 2. Integrate State's Resources (funding, talent, personnel, & policy)
- 3. Breakdown the Binary

Principles: (EO N-10-19)

- a. Prioritize multi-benefit approaches
- b. Utilize natural infrastructure (forests & floodplains)
- c. Embrace innovation & new technologies
- d. Encourage regional approaches
- e. Adopt approaches (benchmark)
- f. Integrate state's investments, policies, and programs
- g. Strengthen partnerships

August 2018: Offramp to 2019 Cash Call

<u>Goals</u>:

- 1. To improve operational certainty
- 2. To reduce investment risk
- 3. Continue to meet statutory milestones tied to
 - □ Federal funding (WIIN Act)
 - □ State funding (Proposition 1)
 - Public Benefits before 2030 (WSIP regulations)

With competing water policy and project schedules

ROC on LTO (New BiOps)

SGMA

Voluntary Agreements

Fremont Weir notch

Delta Conveyance

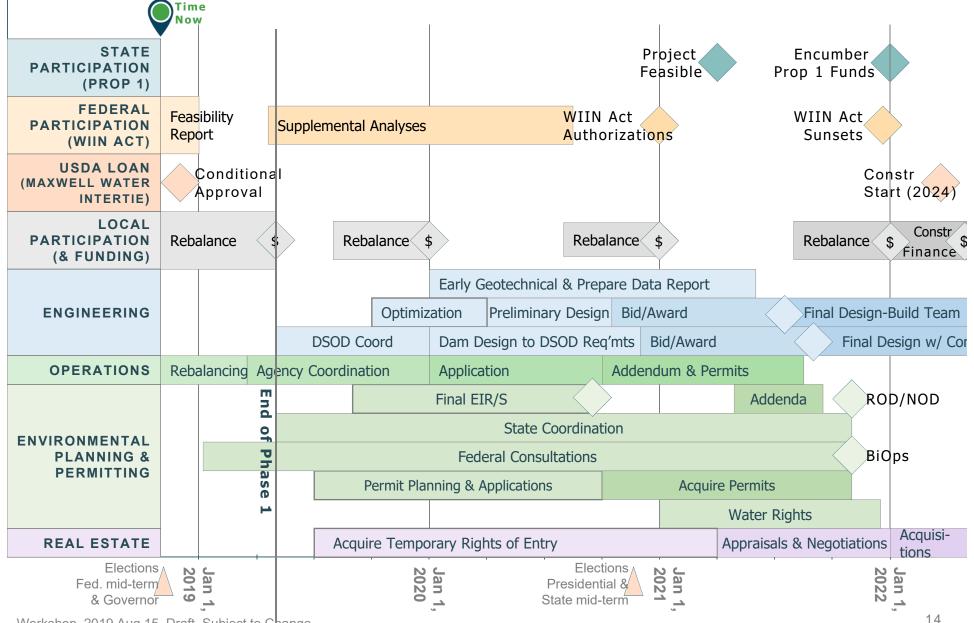
CA EcoRestore (2008/09 BiOp RPAs)

Plan C: Additional funds available Overview

Scope:

- + Continue to work on targeted activities:
 - 1. Coordination with agencies to define operations
 - 2. Advance conversion to storage and develop participant exchanges
 - 3. Earlier start to finalize the EIR/S
 - 4. Conversion to storage and develop transfer rules
 - 5. Start optimization of facilities
 - 6. Coordination with DSOD
 - 7. Grid interconnection and hydropower studies
 - 8. Temporary rights of entry
- + Annual decision points (on- and off-ramps)
- Risk to meeting statutory milestones

Plan C: Additional funds available Schedule



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Original Finance Plan

- 1. Participation
 - ✓ State based on WSIP (\$816 m)
 - ✓ Federal based on draft Feasibility Report (~ 15% of capital costs)
 - ✓ Local based on water agency's annualized deliveries (250,000 AF/yr)
- 2. Interim Finance Key assumptions
 - ✓ Bank line of credit
 - ✓ Payments as either interest only or interest and principal
 - ✓ 6-months carryover into 2022 to secure permanent finance
- 3. Permanent Finance Key assumptions
 - ✓ USDA Rural Development Loan(\$ 449 m)
 - ✓ Either with or without WIFIA
 - ✓ Payments as either interest only or amortized interest
 - ✓ Reservoir fill in 2 years before repayment

Deferred Interim Finance (Phase 2) (water agency participation of 250,000 AF/yr)

- "Cash call" for 2019 costs
- Line of Credit beyond 2019
 - Jan-Dec 2020 \$90 million
 - Jan 2021-Jun 2022 \$245 million
 - Projected 3% bank interest rate, 0.75% bank commitment fee

Phase 2 Costs

less: Prop1 Funds

Borrowing Required

less: Participant Pmts \$

less: WIIN Act Funds \$

	LOC Expense	Cost at 250,000 AF					
CY-2019	None - Cash Call						
CY-2020	\$ 1,995,816	\$7.98/AF					
CY-2021	\$ 6,047,417	\$24.19/AF					
CY-2022	\$ 4,497,644	\$17.99/AF					
Total	\$ 12,540,878	\$50.16/AF					

- If Project does not proceed, \$335 million would represent
 - \$335 million / 250,000 AF = \$1,340/AF debt obligation (lump sum)
 - Amortized over 30 years at \$21.7 million/yr = \$86.71/AF (5% rate, level debt)

420 million

15 million

40 million

30 million

335 million

\$

\$

\$

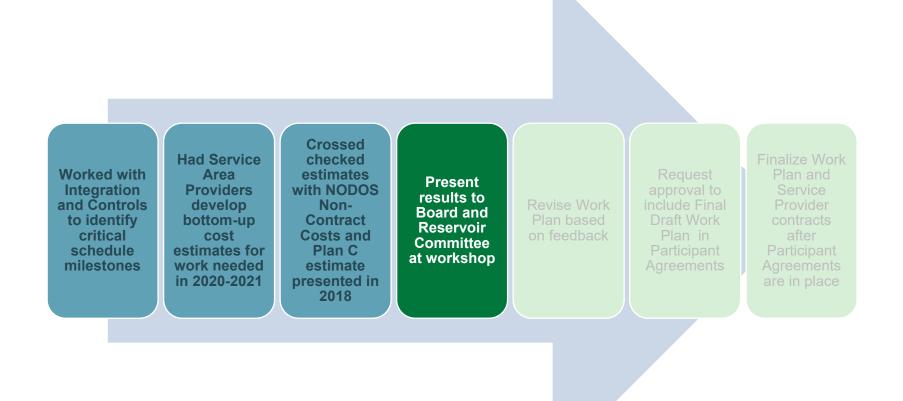
Phase 2 (2019): Budget History

Budget History, 2019 (Res Comm, Expenses, \$M) **ORIGINAL WORK PLAN** \$85.9 PLAN C TARGET \$40.2 \$34.9 EXHIBIT B **REVISED EXHIBIT B** \$14.9 \$0.0 \$10.0 \$20.0 \$30.0 \$40.0 \$50.0 \$60.0 \$70.0 \$80.0 \$90.0 \$100.0 2019 Budget Notes Source **Original Phase 2 Work Plan** \$85.9 Conditionally approved July 2018 Plan C Target (Planning) \$40.2 Planning level target based on priorities Approved Exhibit B to 2019 **Participation Agreement** Scope developed for Plan C \$34.9 **Revised Exhibit B to 2019 Participation Reduced PWA participation and WIIN** \$14.9 funding, June 2019 Agreement

Phase 2 (2019): Goals & Accomplishments

- To improve operational certainty
 - 1. Held pre-application consultations with state and federal agencies
 - 2. Developed the storage policy
 - 3. Refined daily modeling
- Affordability
 - 1. Ranges of facilities (sizes and costs)
 - 2. Ranges of operations (proposed and expected)
 - 3. Ranges of participation

Phase 2 (2020-2021) Work Plan: Development



Phase 2 (2020-2021) Work Plan: Drivers

- 1. Reduced budget in 2019, but schedule milestones are still in place
 - Schedule loss can be made up from 2019, but must move forward with engineering and geotech in 2020 to meet 2021 funding milestones
- 2. Update Credit Reimbursement Policy
 - Premium for future new participants
- 3. Political climate
 - Increased water storage is broadly supported
 - Presidential memorandum
 - WSIP early funding is in place
 - Governor's Resiliency Portfolio

Expense Breakdown by Class

By Class	2019 Commitment		2020 Budget	2021 Budget		Phase 2 Budget	% of Total	2022 Carryover		Interim Finance	
Service Area Expense	\$ (10,677,249)	\$	(135,198,092)	\$ (152,243,311)	\$	(298,118,653)	84.44%	\$	(57,409,334)	\$	(355,527,986)
Payments and Fees	\$ (116,525))\$	(5,845,533)	\$ (12,096,533)	\$	(18,058,592)	5.12%	\$	(6,048,267)	\$	(24,106,858)
Purchasing	\$ -	\$	(1,600,000)	\$ (15,300,000)	\$	(16,900,000)	4.79%	\$	(15,500,000)	\$	(32,400,000)
Agents	\$ (1,282,500)	\$	(2,400,000)	\$ (2,400,000)	\$	(6,082,500)	1.72%	\$	(1,200,000)	\$	(7,282,500)
Advisory Services	\$ (852,000))\$	(1,321,333)	\$ (1,441,333)	\$	(3,614,667)	1.02%	\$	(720,667)	\$	(4,335,333)
Legal Services	\$ (558,000))\$	(1,494,000)	\$ (1,544,000)	\$	(3,596,000)	1.02%	\$	(772,000)	\$	(4,368,000)
Construction	\$ -	\$	-	\$ (3,500,000)	\$	(3,500,000)	0.99%	\$	(3,500,000)	\$	(7,000,000)
Staff Augmentation	\$ -	\$	(1,000,000)	\$ (1,000,000)	\$	(2,000,000)	0.57%	\$	(500,000)	\$	(2,500,000)
Governmental Affairs	\$ (120,000))\$	(276,000)	\$ (276,000)	\$	(672,000)	0.19%	\$	(138,000)	\$	(810,000)
Accounting and Admin	\$ (108,000))\$	(164,000)	\$ (184,000)	\$	(456,000)	0.13%	\$	(92,000)	\$	(548,000)
Office Expenses	\$ (10,475))\$	(13,967)	\$ (13,967)	\$	(38,408)	0.01%	\$	(6,983)	\$	(45,392)
TOTAL	\$ (13,724,749)	\$	(149,312,926)	\$ (189,999,144)	\$	(353,036,819)	100%	\$	(85,887,251)	\$	(438,924,070)

Expense Breakdown by Service Area

Service Area	2019 Total	2020 Total	2021 Total	Tot	al Budget Phase 2	2022 Carryover	Interim Finance
A - Integration	\$ (2,231,987)	\$ (10,937,000)	\$ (11,165,000)	\$	(24,333,987)	\$ (5,582,500)	\$ (29,916,487)
B - Controls	\$ (1,291,875)	\$ (7,290,000)	\$ (8,470,000)	\$	(17,051,875)	\$ (4,185,000)	\$ (21,236,875)
C - Communications	\$ (462,217)	\$ (745,000)	\$ (800,000)	\$	(2,007,217)	\$ (400,000)	\$ (2,407,217)
D - Reservoir Ops	\$ (1,231,548)	\$ (2,002,000)	\$ (1,332,000)	\$	(4,565,548)	\$ (666,000)	\$ (5,231,548)
E - Environmental	\$ (1,704,112)	\$ (1,347,380)	\$ (654,900)	\$	(3,706,392)	\$ (327,450)	\$ (4,033,842)
F - Permitting	\$ (3,192,705)	\$ (8,437,000)	\$ (8,997,000)	\$	(20,626,705)	\$ (4,498,500)	\$ (25,125,205)
G - Real Estate	\$ (204,805)	\$ (585,000)	\$ (895,000)	\$	(1,684,805)	\$ (447,500)	\$ (2,132,305)
H - Engineering	\$ -	\$ (39,458,686)	\$ (95,033,089)	\$	(134,491,775)	\$ (25,354,223)	\$ (159,845,998)
I - Geotech	\$ (218,000)	\$ (63,809,360)	\$ (21,509,655)	\$	(85,537,015)	\$ (10,754,828)	\$ (96,291,843)
J - Construction Mgmt	\$ -	\$ (200,000)	\$ (3,000,000)	\$	(3,200,000)	\$ (5,000,000)	\$ (8,200,000)
K - Construction	\$ -	\$ (1,600,000)	\$ (18,800,000)	\$	(20,400,000)	\$ (19,000,000)	\$ (39,400,000)
Owner Costs	\$ (3,187,500)	\$ (12,701,500)	\$ (19,142,500)	\$	(35,031,500)	\$ (9,571,250)	\$ (44,602,750)
TOTAL	\$ (13,724,749)	\$ (149,112,926)	\$ (189,799,144)	\$	(352,636,819)	\$ (85,787,251)	\$ (438,424,070)

E Environmental

Draft Work Plan

- CEQA completed in early 2020
- Federal ESA and NHPA completed in mid-2020
- NEPA completed in mid-2021
- Supplemental CEQA/NEPA as needed

F Permits & Agreements

Draft Work Plan

- Complete Biological Assessment
- Obtain all major permits and approvals prior to December 31, 2021
- Complete focused permitting as needed to support geotechnical investigations
- Finalize and begin implementing Section 106
 Programmatic Agreement
- Finalize Mitigation and Planning approach & Adaptive Management Plan in 2021 (implement in 2022)

D Reservoir Ops & Water Rights Draft Work Plan

- Support operations evaluations (diversions, storage, system sizing, etc.)
- Support development of principle agreements with USBR and DWR
- Assist with refinement of operations plans
- Support financial evaluations (operations and repayment)

H Engineering

- Perform project optimization of facilities in early 2020
- Develop hydraulic performance model
- Develop Geotechnical Engineering Reports and Project Seismic Study
- Complete design and bridging documents for early construction, permits, and procurement

- Develop engineering designs and drawings to meet permitting team's schedule
- Lead agency coordination efforts for federal, state, and local agencies, including DSOD and USACE
- Technical support for environmental and permitting teams

I Geotechnical

- Provide geotechnical data collection needed to support engineering team's designs
- Prepare Geotechnical Data Reports for each major facility
- Focused geotechnical data collection and TMs covering specific areas, as needed



- Develop Program Right of Way Manual
- Negotiate Rights of Entry to support geotechnical, cultural, and environmental field work
- Plan the acquisition for right of way
- Negotiate early acquisitions of key parcels
- Develop Property Management Program (for Authorityowned properties) as needed

J Construction Management Draft Work Plan

- Contractor selection in late 2020, on boarding in 2021
- Construction Management will support early construction and fabrication



- Early design and procurement of pumps
- Early construction to meet statutory requirements (e.g., dredge Funks)

- Provide Integration Leads for each Service Area
- Provide full-time acting EPC Manager and two full-time integration leads for HC and HR
- Continue development of IT systems
- Lead comprehensive risk workshop and manage risk (ongoing)
- Continue development of Quality Management Plan and provide technical quality peer reviews
- Establish a standalone satellite program office



- Support management of WSIP, WIIN Act, and PWA funding; complete future loan and grant applications
- Implement Information Technology systems: Business and Project
- Develop master program schedule reflecting procurement strategy and optimized project
- Provide contract administration and compliance
- Authority AP and AR processes
- Support financial analysis (operations and repayment)