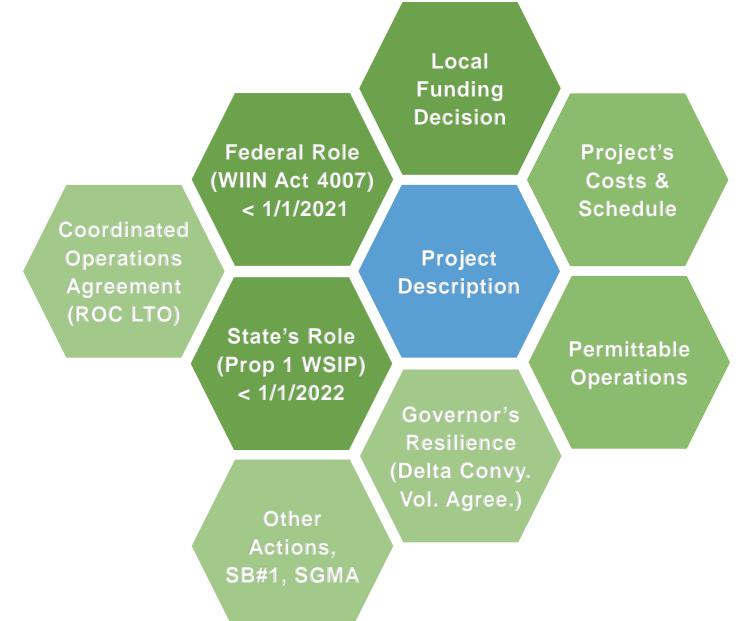
# JOINT AUTHORITY/RESERVOIR COMMITTEE WORKSHOP

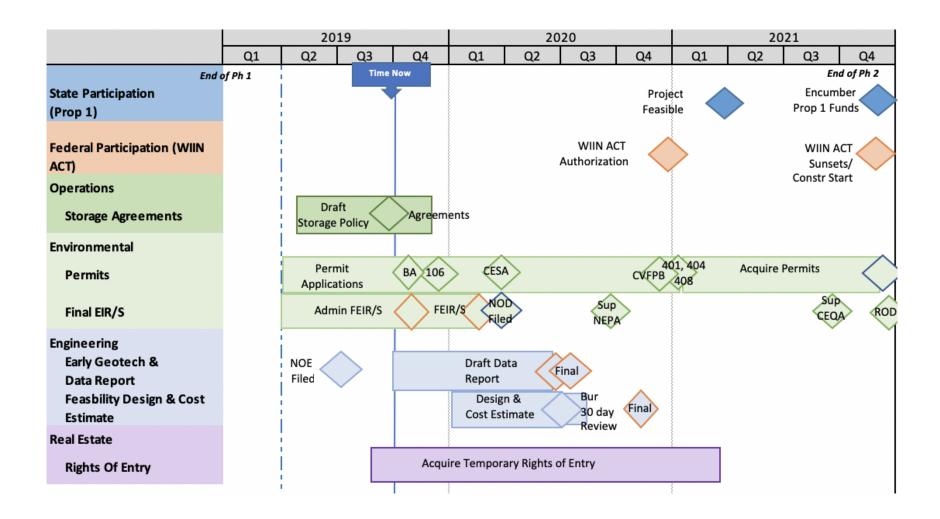
**SEPTEMBER 12<sup>TH</sup>** 



## What's Important



## **Key Milestones to Maximize State, Federal Investments**



## **Workshop Objectives**

## Define a path forward for the project related to:

- Schedule
- Cost after December 31<sup>st</sup> (Work Plan)
- Participation agreement
- Plan of finance

## Recommend a project description:

- Affordable
- Permittable

Prepare to make decisions at the September meetings

## **Decisions at the September Meetings**

- 1. Stay the course or implement a delay
  - If stay the course:
    - Work Plan
    - Plan of Finance
    - Bank RFP
    - Participation Agreement
  - If delay:
    - Direction on a revised Work Plan
    - Revisions to the Plan of Finance and Participation Agreement
- 2. Approve updates to the preferred project
- 3. Approve Feasibility Study Framework

## **Participant Feedback**

Which decision driver is most critical for you today?

- Decision-making timeline
- Affordability
- Financing
- Permitability
- Governance
- Other

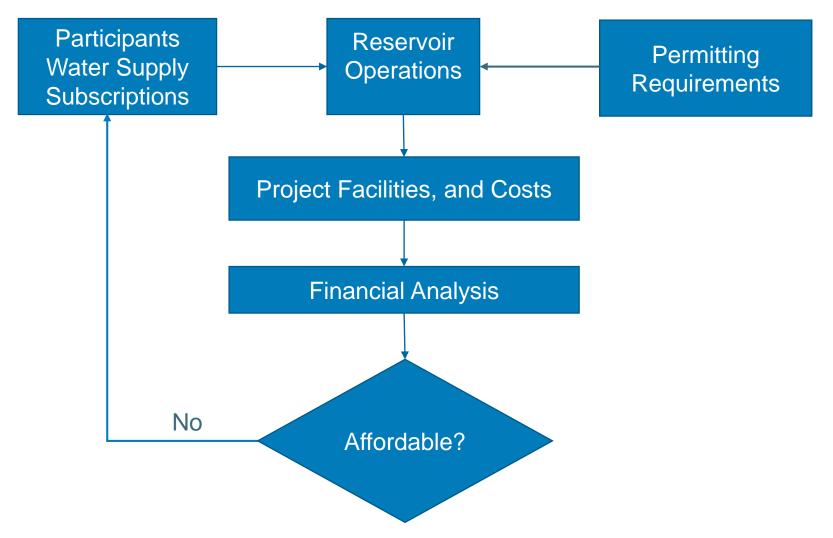
# OPERATIONS AND REPAYMENT (PROJECT AFFORDABILITY)



## Purpose and Scope of the Affordability Study

- 1. Evaluate scenarios to assess relationships between water subscriptions, permitting, project features, project costs and the reliability and cost of water
- 2. Provide information regarding the cost of water in terms of annual repayment and operational costs to participants
- Participants will consider the results of the affordability study in making their upcoming key decisions

## **Affordability Study Process**



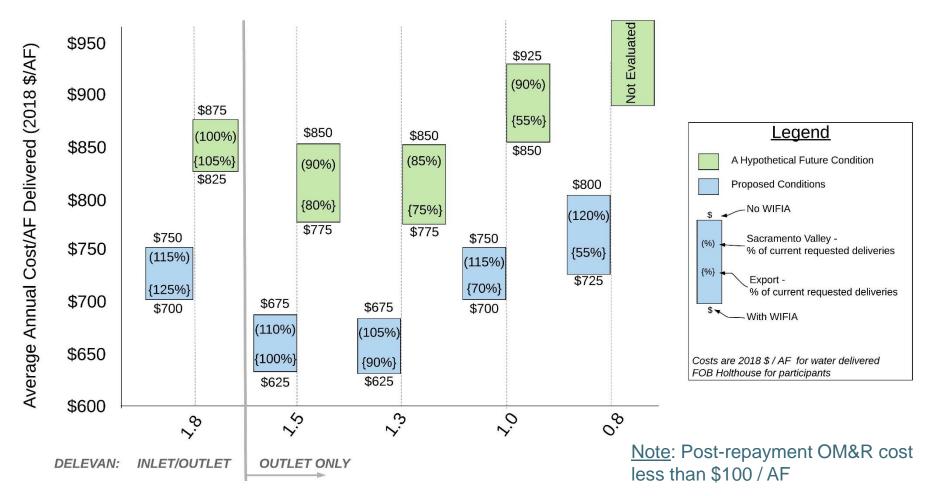
## **Key Assumptions**

## Flexibility built in for scenario analysis:

- Range of participation
- Range of future operations (including uncertainty)
- Cost based on facility size and options
- Interest rate
- WIFIA / RIFIA funding amount
- \$/AF value based on water releases (not storage)

## Results 1a: Current Local, State, & Federal (Average Year Affordability Scenarios)

Participating Water Agencies Long Term Average \$/AF Deliveries (not drier year)

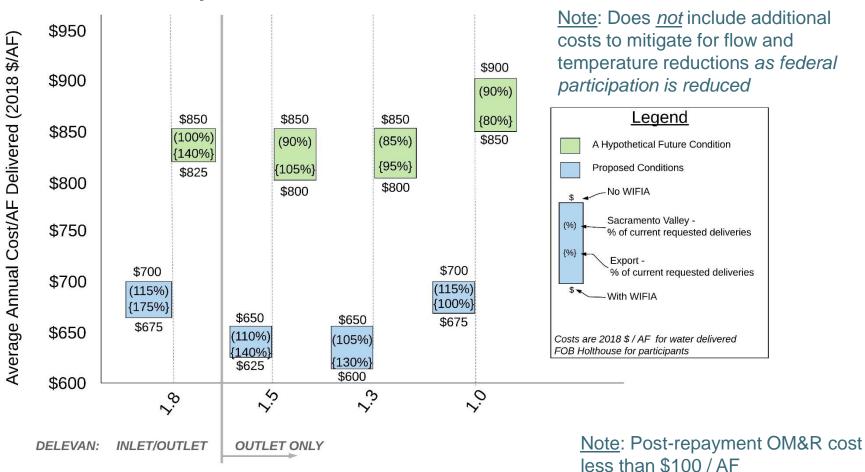


Reservoir Nominal Storage (MAF)

<u>Update:</u> Changed assumptions on bond staging / maturation and WIFIA

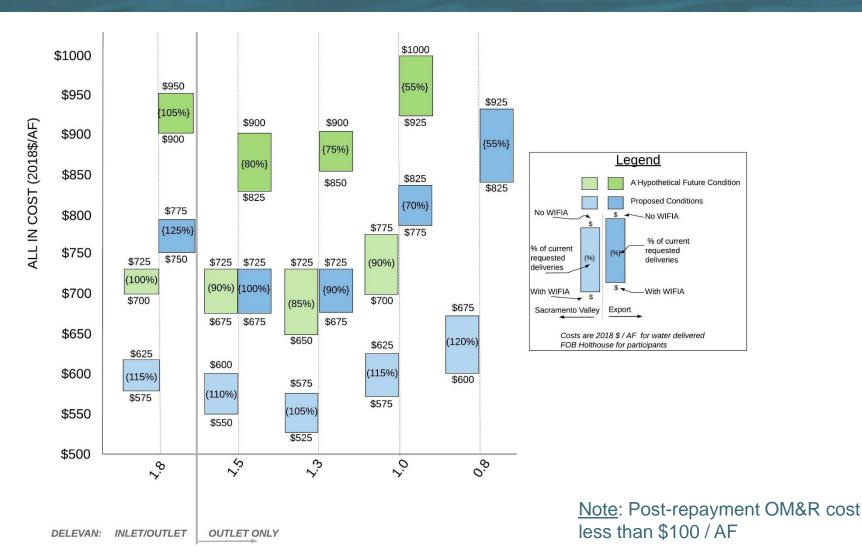
## Results 2a: Increased Exports & Reduced Federal (Average Year Affordability Scenarios)

#### Federal Participation and Reduced Investment



Reservoir Nominal Storage (MAF) <u>Update:</u> Changed assumptions on bond staging / maturation and WIFIA

## Results 3a: Current Local, State, & Federal; Use of Delevan Facilities (Average Year Affordability Scenarios)



Reservoir Nominal Storage (MAF)

## Affordability Analysis: General Take Aways (1 of 2)

- 1. <u>Finance</u>: WIFIA loan reduces cost on average by ~\$60 / AF. Staging bond maturity dates and increasing WIFIA term reduces costs on average by ~\$25 / AF.
- 2. <u>Changing Operations</u>: Hypothetical future conditions increases repayment cost by ~\$130 / AF.
- 3. <u>Value Engineering</u>: Reducing project cost has biggest impact on reducing repayment (up to \$110 / AF).
- 4. <u>Delevan Pipeline</u>: Is key to maximize deliveries south of Delta.
- 5. <u>Delevan Outlet vs. I/O:</u> Outlet only decreases cost by \$25 / AF, but increases expected mitigation costs (not yet quantified).

## Affordability Analysis: General Take Aways (2 of 2)

- 6. <u>Use of Facility:</u> Reduces Sacramento Valley by \$75-125/ AF but increases export by \$50-100/ AF.
- 7. Participation: For a given project size, reduced State or Federal funding creates an opportunity for additional participation, but the shift in capital cost to participants increases IDC and repayment on \$ / AF.
- 8. Storage Policy: Value is not included. This establishes a flexible asset that facilitates flexible water management.

## **Operational Considerations**

- Pulse Flow Protection (September through May)
  - Protects migratory flows and cues, activate off-channel habitat
- Operational Ramping Criteria
  - Minimizes potential for fish stranding
- Weir Spill/Bypass Inundation Protection
  - Protects bypass/floodplain rearing habitat and food production/export processes
- Fremont Weir Notch Flow Prioritization
  - Priority to Yolo Bypass Restoration Project
- Minimum Bypass Flows for Project Diversions
  - September through December rearing protection Keswick to Delevan
  - January through May rearing and outmigration protection downstream of Colusa (Delevan)

### **Permit Discussions**

- Continued permit discussions on both construction and operational effects of the project to listed and fully-protected species.
- Continued development of analysis tools for daily operations, bypass criteria, floodplain inundation and other operational effects.
- Held Aquatic Meeting No. 17 on 9/11. Review of modeling results for scaled operational plan scenario with and without Delavan diversion.
- Continued preparation of a project operations and environmental commitment framework package for Executive Meeting on Sept 26<sup>th</sup>.

## FEDERAL PARTICIPATION



## **Participation**

- Local
- State
- Federal

## **Federal (Interior) Participation**

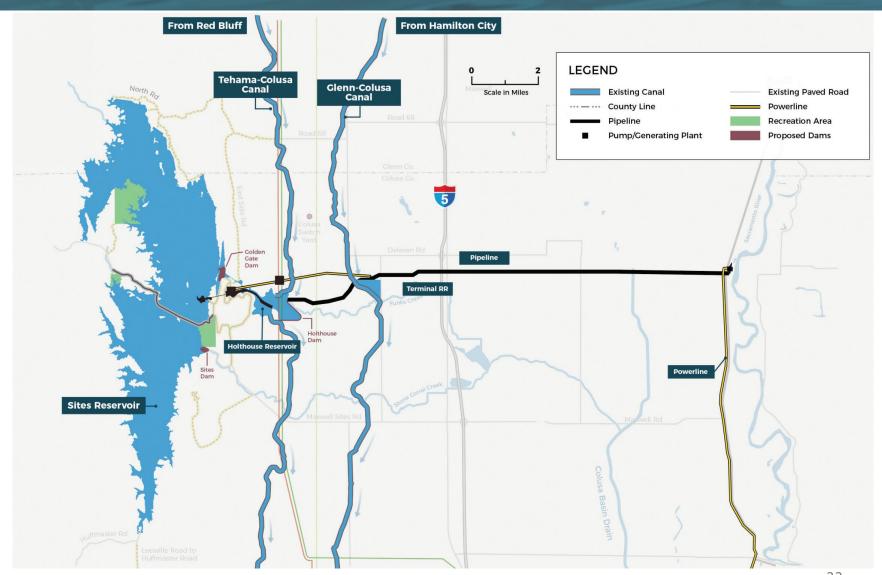
- 1. Participation plus WIIN Act at 25% investment
- 2. Participation plus WIIN Act at <25% investment
- 3. Participation with no WIIN Act investment
- 4. Warren Act and no WIIN Act investment

## **Feasibility Analysis**

Depends on the ability to meet the following components of feasibility:

- Technical Can project meet objectives within costs and schedule
- Environmental Can significant environmental issues be mitigated
- Economic Do expected benefits equal or exceed costs
- Financial Are sufficient funds available to cover design, construction, operation and maintenance

## **Project Description**



## **Project Description**

Based on ongoing affordability analyses and Agency discussions a more refined project description is required to advance the permitting and environmental documents.

### Major Components Outstanding:

- 1. Clarify Federal participation and schedule
- 2. Operational scenario
  - Use of Delevan as an outfall only vs. I/O
  - Diversion location, rates and timing
  - Bypass criteria
  - Floodplain and pulse protection

## **Pros and Cons of Delevan as Discharge Only**

#### Pros

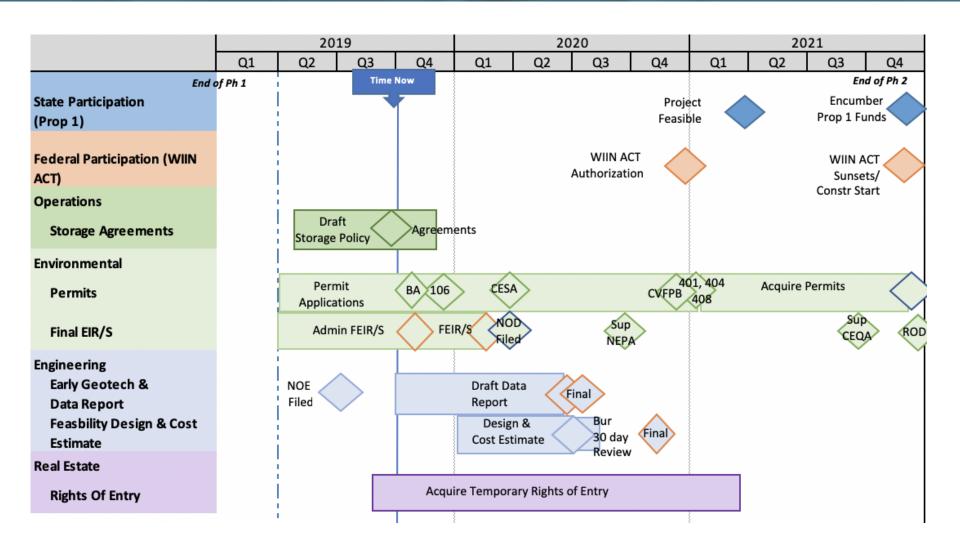
- \$200M cost savings
- Reduced 408 requirements
- Reduced terrestrial footprint

#### Cons

- Increased aquatic impacts
- Decreased diversion volumes



## **Key Milestones to Maximize State and Federal Investments**



## **Funding Milestones**

## State Funding (WSIP)

- All approvals, certifications, and agreements have been obtained by Jan 1, 2022
- Up to \$816M (\$40.8M Early Funding)
- Public Benefits before 2030

## Federal Funding (WIIN)

- Up to 25% of Project Cost
- Be in construction before Dec 16, 2021

## **Progress in 2019**

## Improve Operational Certainty

- ~50 meetings/ negotiation sessions with permitting agencies
- New modeling tools
- Adopted a unique Water Storage Policy

## Improve Affordability Certainty

### Evaluated ranges of:

- Participation
- Operations (current and future)
- Facilities (sizes and costs)

## **Current Work Plan Deliverables (2020-2021)**

## All approvals, certifications, and agreements (permits) by Jan. 1, 2022

- 30 to 65% level of design, depending on facility
  - Requires geotechnical and rights of entry work
- Final EIR/EIS
- Significant coordination with permitting agencies

## Construction before Dec. 16, 2021

- 100% design for early-construction facility
- Procurement of contractor/design-builder

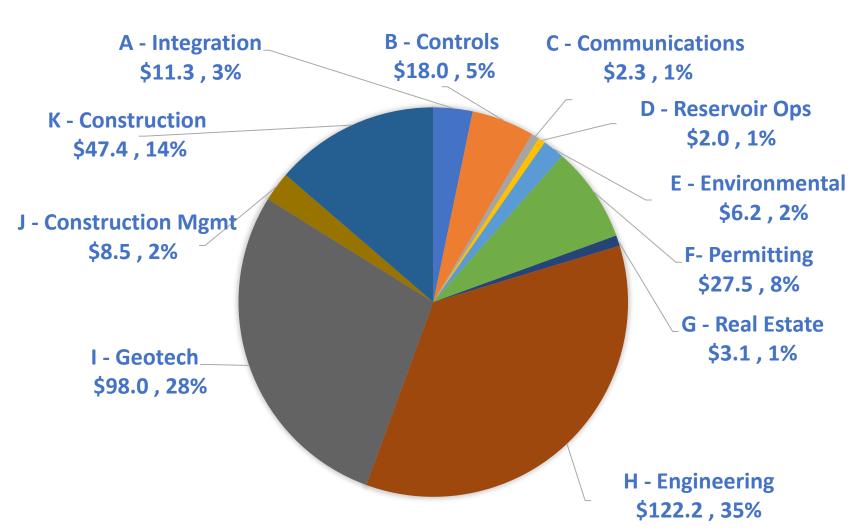
## **Updates from August Work Plan**

Changes to address risks identified by participants:

- Added DWR and USBR Staff Support to Address Resource Concerns
- Enhanced Environmental Mitigation
- Independent Cost Estimator
- Repayment of Contributed Credit

Developed alternate work plan approaches

## **Work Plan Summary by Deliverable**



## **Work Plan Outcomes**

By Class	2020 Budget	2021 Budget	2020+2021 Budget	% of Total	2022 Carryover	Interim Finance	
Service Area Expense	\$ (141,165,437)	\$ (113,935,709)	\$ (255,101,146)	79.06%	\$ (91,610,923)	\$ (346,712,069)	
Payments and Fees	\$ (20,974,867)	\$ (17,306,533)	\$ (38,281,400)	11.86%	\$ (6,203,017)	\$ (44,484,417)	
Purchasing	\$ (1,600,000)	\$ (10,300,000)	\$ (11,900,000)	3.69%	\$ (5,500,000)	\$ (17,400,000)	
Agents	\$ (2,400,000)	\$ (2,400,000)	\$ (4,800,000)	1.49%	\$ (1,200,000)	\$ (6,000,000)	
Advisory Services	\$ (1,605,333)	\$ (1,750,333)	\$ (3,355,667)	1.04%	\$ (875,167)	\$ (4,230,833)	
Legal Services	\$ (1,494,000)	\$ (1,544,000)	\$ (3,038,000)	0.94%	\$ (772,000)	\$ (3,810,000)	
Construction	\$ -	\$ (3,500,000)	\$ (3,500,000)	1.08%	\$ (3,500,000)	\$ (7,000,000)	
Staff Augmentation	\$ (1,000,000)	\$ (1,000,000)	\$ (2,000,000)	0.62%	\$ (500,000)	\$ (2,500,000)	
Governmental Affairs	\$ (138,000)	\$ (138,000)	\$ (276,000)	0.09%	\$ (69,000)	\$ (345,000)	
Accounting and Admin	\$ (174,400)	\$ (199,400)	\$ (373,800)	0.12%	\$ (99,700)	\$ (473,500)	
Office Expenses	\$ (13,967)	\$ (13,967)	\$ (27,933)	0.01%	\$ (6,983)	\$ (34,917)	
TOTAL	\$ (170,566,004)	\$ (152,087,942)	\$ (322,653,946)	100%	\$ (110,336,790)	\$ (432,990,736)	

## Work Plan Outcomes – by Service Area

Service Area	2020 Total	2021 Total	20	20+2021 Total	20	22 Carryover	ln	terim Finance
A - Integration	\$ (11,267,000)	\$ (12,061,475)	\$	(23,328,475)	\$	(6,208,738)	\$	(29,537,213)
B - Controls	\$ (7,910,000)	\$ (10,120,000)	\$	(18,030,000)	\$	(5,185,000)	\$	(23,215,000)
C - Communications	\$ (745,000)	\$ (800,000)	\$	(1,545,000)	\$	(400,000)	\$	(1,945,000)
D - Reservoir Ops	\$ (2,002,000)	\$ (1,332,000)	\$	(3,334,000)	\$	(666,000)	\$	(4,000,000)
E - Environmental	\$ (1,347,380)	\$ (654,900)	\$	(2,002,280)	\$	(327,450)	\$	(2,329,730)
F- Permitting	\$ (8,437,000)	\$ (8,997,000)	\$	(17,434,000)	\$	(4,498,500)	\$	(21,932,500)
G - Real Estate	\$ (664,000)	\$ (970,000)	\$	(1,634,000)	\$	(485,000)	\$	(2,119,000)
HC - Engineering	\$ (32,447,203)	\$ (24,664,602)	\$	(57,111,805)	\$	(5,311,420)	\$	(62,423,225)
HR - Engineering	\$ (11,967,068)	\$ (26,490,305)	\$	(38,457,373)	\$	(9,252,908)	\$	(47,710,281)
I - Geotech	\$ (63,809,360)	\$ (21,509,655)	\$	(85,319,015)	\$	(10,754,828)	\$	(96,073,843)
J - Construction Mgmt	\$ (200,000)	\$ (3,000,000)	\$	(3,200,000)	\$	(5,000,000)	\$	(8,200,000)
K - Construction	\$ (1,782,760)	\$ (16,949,105)	\$	(18,731,865)	\$	(52,427,747)	\$	(71,159,612)
Permit Fees	\$ (5,098,833)	\$ (4,600,500)	\$	(9,699,333)	\$	-	\$	(9,699,333)
Loan Fees	\$ (6,700,000)	\$ (700,000)	\$	(7,400,000)	\$	-	\$	(7,400,000)
Fed/State Support	\$ (4,750,000)	\$ (4,750,000)	\$	(9,500,000)	\$	(2,375,000)	\$	(11,875,000)
Property Owners	\$ (5,250,000)	\$ (7,750,000)	\$	(13,000,000)	\$	(3,875,000)	\$	(16,875,000)
Overhead	\$ (6,188,400)	\$ (6,738,400)	\$	(12,926,800)	\$	(3,569,200)	\$	(16,496,000)
TOTAL	\$ (170,566,004)	\$ (152,087,942)	\$	(322,653,946)	\$	(110,336,790)	\$	(432,990,736)

## REVISED WORK PLAN



### **An Alternative Work Plan**

## Evaluate 90-day and 180-day extension

- Allows Participants additional time to consider investment decision
  - Participation depends on individual circumstances, risk tolerance, affordability, and operations
- Provides better assurances on permitability and affordability through ongoing conversations with the State and Federal Agencies

## **Approach to Alternative Schedule**

### **Prioritize**

- Agency consultations
- Critical Environmental
   Analyses
- Refine the Federal Role
- Refine Project Description
- Project Optimization
- Affordability

## Delay

- Real Estate and Geotechnical Exploration → Engineering
- Alternative Delivery Procurements
- Policies, Procedures, and Systems
- Water Rights Application

## Risk Associated with Schedule Delay

- x Delays planned delivery of required deliverables
- x Risks eligibility for federal and state funding
- x Results in higher project costs
- x Creates uncertain resource availability
- x Reduces likelihood Sites is operable by next drought
- x Complicates uncertain political climate

## 90-Day Delay Work Plan Scenario

Extends existing budgets by 90 days with no additional cash call.

- Delays receipt of permits and agreements.
- Compromises state and federal funding due to missing statutory milestones.

## 180-Day Delay Work Plan Scenario

- Extends existing budgets by 180 days and requires a cash call of \$25/AF (\$4.8M).
- Further delays receipt of permits and agreements.
- Further compromises the timing of state funds to be dispersed.
- Unlikely to remain eligible for any WIIN Act funding.
- Probably forfeits the USDA construction loan.



## **Decisions at the September Meetings**

- 1. Stay the course or implement a delay
  - If stay the course:
    - Work Plan
    - Plan of Finance
    - Bank RFP
    - Participation Agreement
  - If delay:
    - Direction on a revised Work Plan
    - Revisions to the Plan of Finance and Participation Agreement
- 2. Approve updates to the preferred project
- 3. Approve Feasibility Study Framework