ANNUAL FINANCIAL REPORT With Independent Auditor's Report Thereon

**DECEMBER 31, 2019** 

Annual Financial Report December 31, 2019

# Table of Contents

	Page
Introductory Section	
Organization of Authority and List of Board of Directors	. 1
Financial Section	
Independent Auditor's Report	2-3
Management's Discussion and Analysis	4-7
Basic Financial Statements	
Statement of Net Position	8
Statement of Activities	9
Balance Sheet – Governmental Funds	10
Statements of Revenues, Expenditures, and Changes in Fund Balances	. 11
Notes to Basic Financial Statements	12-17
Required Supplementary Information	
Statement of Revenues, Expenditures, and Changes in Fund Balances Budget to Actual – General Fund	18
Statement of Revenues, Expenditures, and Changes in Fund Balances Budget to Actual – Reservoir Fund	19
Notes to Required Supplementary Information	20
Other Reports	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	21-22

### Organization of Authority and List of Board of Directors December 31, 2019

Sites Project Authority (the Authority) was established on August 26, 2010, when seven regional entities, including several local water agencies and Counties, executed the Joint Exercise of Power Agreement. The primary purpose of the Authority, as stated in the agreement, is to pursue the development and construction of the Sites Reservoir Project, which has long been viewed as an ideal location for additional off stream storage to provide direct and real benefits to instream flows, the Delta ecosystem, and water supply. In keeping their commitment to move the project forward on behalf of the region, the Authority has spent the last nine years working towards this goal by engaging the public, various stakeholders, state and federal agencies and landowners, initiating the required environmental planning process, and conducting feasibility studies, among other efforts.

#### **GOVERNING BOARD**

Name	Office	Member Represented
Fritz Durst	Chair	Reclamation District 108
Gray Allen	Vice Chair	Placer County Water Agency
Gary Evans	Member	County of Colusa
Joe Marsh	Member	Colusa County Water District
Leigh McDaniel	Member	County of Glenn
Logan Dennis	Member	Glenn-Colusa Irrigation District
Jeff Harris	Member	City of Sacramento
Jeff Sutton	Member	Tehama-Colusa Canal Authority
Doug Parker	Member	Westside Water District
Jamie Traynham	Treasurer	TC 4 Districts
Greg Johnson	Member - Non-Voting	Western Canal Water District
Don Bader	Cost-Share Partner - Non-Voting	U.S. Bureau of Reclamation
Rob Cooke	Ex-Officio - Non-Voting	CA Department of Water Resources



# **INDEPENDENT AUDITOR'S REPORT**

Board of Directors Sites Project Authority Maxwell, California

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Sites Project Authority (the Authority), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the State Controller's Minimum Audit Requirements for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

3445 American River Drive Suite A | Sacramento, CA 95864 | ph 916-333-5360 | fax 916-333-5370 www.fechtercpa.com Member of the American Institute of Certified Public Accountants Tax Section and California Society of CPAs Board of Directors Sites Project Authority Maxwell, California

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of December 31, 2019, and the results of its operations and cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis information, and the budgetary comparison schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2020, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Fechter & Company Certified Public Accountants

selet Compony, CAS

Sacramento, California June 15, 2020

### Management's Discussion and Analysis December 31, 2019

The following Management's Discussion and Analysis (MD&A) of activities and financial performance of the Sites Project Authority (the Authority) provides an introduction to the financial statements of the Authority for the year ended December 31, 2019, and a comparison to the prior audited financial statements for the year ended December 31, 2018. We encourage readers to consider the information presented here in conjunction with the transmittal letter in the Introductory Section and with the basic financial statements and related notes, which follow this section.

## Financial Highlights

- The Authority's assets exceed liabilities by \$5,898,590 as of December 31, 2019.
- The Authority's revenues exceeded expenditures by \$4,436,226 for the year ending December 31, 2019. The Authority's largest expense was for professional services. Professional services were 67% of total expenses for the year ending December 31, 2019.

## **Required Financial Statements**

This annual report consists of a series of financial statements. The *Statement of Net Position* and the *Statement of Activities* provide information about the activities and performance of the Authority using accounting methods similar to those used by private sector companies.

The *Statement of Net Position* includes all of the Authority's investments in resources (assets) and the obligations to creditors (liabilities). It also provides the basis for computing a rate of return, evaluating the capital structure of the Authority, and assessing the liquidity and financial flexibility of the Authority. All of the current period's revenue and expenses are accounted for in the *Statement of Activities*. This statement measures the success of the Authority's operations over the past year and can be used to determine if the Authority has successfully recovered all of its costs through its revenues. This statement can also be used to evaluate profitability and credit worthiness.

More detailed information about the Authority's most significant funds – not the Authority as a whole, is provided in the fund financial statements. Funds are accounting devices the Authority uses to keep track of specific sources of funding and spending on particular programs. The *Balance Sheet* for governmental funds presents financial information by fund types showing money left at year-end available for spending. The *Statement of Revenues, Expenditures, and Changes in Fund Balances* for all governmental fund types focuses on how money flows into and out of the various funds.

## Financial Analysis of the Authority

One of the most important questions asked about the Authority finances is, "Is the Authority better off or worse off as a result of this year's activities?" The *Statement of Net Position* and the *Statement of Activities* report information about the Authority in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when the cash is received or paid.

These two statements report the Authority's net assets and changes in them. You can think of the Authority's net assets – the difference between assets and liabilities – as one way to measure the Authority's financial health or financial position. Over time, increases or decreases in the Authority's

### Management's Discussion and Analysis December 31, 2019

net assets are one indicator of whether its financial health is improving or deteriorating. However, one will need to consider other non-financial factors such as changes in economic conditions, population growth, zoning, and new or changed government legislation, such as changes in Federal and State regulations.

### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

### Statement of Net Position

	2019	2018	Change
Assets			
Cash and investments	\$ 7,342,108	\$ 3,567,974	\$ 3,774,134
Other current assets	5,349,593	41,329	5,308,264
Total Assets	12,691,701	3,609,303	9,082,398
Liabilities			
Current liabilities	6,793,111	2,146,939	4,646,172
Total Liabilities	6,793,111	2,146,939	4,646,172
Net Position			
Unrestricted	5,898,590	1,462,364	4,436,226
Total Net Position	\$ 5,898,590	\$ 1,462,364	\$ 4,436,226

As discussed earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Authority, assets exceeded liabilities by \$5,898,590 and \$1,462,364 as of December 31, 2019 and 2018, respectively.

The largest portion, 58%, of the Authority's assets was cash in bank as of December 31, 2019.

Current liabilities increased from \$2,146,939 as of December 31, 2018, to \$6,793,111 as of December 31, 2019, due primarily to an increase in the Authority's Participant Reimbursement Policy liability.

At the end of fiscal years 2019 and 2018, the Authority showed a positive balance in its unrestricted net position of \$5,898,590 and \$1,462,364, respectively.

### Management's Discussion and Analysis December 31, 2019

### Statement of Activities

	2019	2018	Change
General Revenues			
Membership Admin/Authority	\$ 506,294	\$ 691,795	\$ (185,501)
Membership - Water	11,456,740	-	11,456,740
Prop 1 funding	8,080,794	-	8,080,794
Interest revenue	121,535	1,183	120,352
Total Revenues	20,165,363	692,978	19,472,385
Operating Expenses			
Authority/Admin	494,930	427,934	66,996
Reservoir	15,234,207	5,951,648	9,282,559
Total Expenditures	15,729,137	6,379,582	9,349,555
Change in Net Position	\$ 4,436,226	\$ (5,686,604)	\$10,122,830

The Statement of Activities shows how the Authority's net position changed during the periods. In the case of the Authority, net position increased by \$4,436,226 for the year ending December 31, 2019, and decreased by \$5,686,604 for the year ending December 31, 2018, respectively.

A closer examination of the sources of changes in net position reveals that:

Total revenue, which consisted of member dues and assessments, increased by \$19,472,385 from the year ending December 31, 2018, to the year ended December 31, 2019, due primarily to the billing of Phase 2 of the Project (\$11.6 million) and Prop 1 funding (\$8.1 million). Total expenses also increased by \$9,349,555 from the year ending December 31, 2018, to the year ended December 31, 2019, to match the Authority's scope of work in 2019.

Authority/Admin expenses comprised 3.15% and 6.71% of total expenses for the years ending December 31, 2019 and 2018, respectively. Reservoir expenses comprised 96.85% and 93.29% of total expenses for the years ending December 31, 2019 and 2018, respectively.

## General Fund Budgetary Highlights

The Authority's total budget for the General Fund for the year ended December 31, 2019, showed excess revenues over expenditures of \$258 compared to the actual amount of \$24,264. The difference was primarily due to the determination of critical tasks that were required to be postponed.

	Actual		Budget		Actual Budget Varian		ariance
Revenues	\$	519,194	\$	515,000	\$	4,194	
Operating Expenses		494,930		514,742		(19,812)	
Net Increase	\$	24,264	\$	258	\$	24,006	

Management's Discussion and Analysis December 31, 2019

## **Conditions Affecting Current Financial Position**

The Authority continues to plan and expand project activities to build the large water infrastructure project. Expanding activities results in a continuation of increases to the annual financial budgets.

The California Water Commission's Early Funding Agreement (EFA) with the Authority was approved mid-2019 for the maximum amount payable by the State to not exceed \$40,818,884 for activities reasonably related to the completion of environmental documentation and permitting. In 2019, the Authority processed and received a State payment of \$2,769,021 towards the not to exceed amount for eligible activities. In 2020, the Authority will continue to prepare and submit EFA invoices for payment.

The current phase of the project is anticipated to be completed by August 31, 2020, and is fully funded. The Authority is planning to finalize the next phase of the project in mid-2020 to initiate work on September 1, 2020 through December 31, 2021. The current plan is to fund the next phase of the project through a Participants' cash call and additional received EFA dollars.

## Future Plans for the Sites Reservoir Project

As an ongoing part of the EFA funding process, the Authority will continue to prepare and submit invoices for payment on a quarterly basis.

The Authority will continue to expand its governance and member participation.

The Authority will be developing a detailed work plan and financing plan for the remainder of Phase 2 through December 31, 2021.

The Authority will secure additional necessary professional services contracts such as engineering contracts to support the implementation of the Phase 2 Work Plan and beyond. Critical Phase 2 activities that need to be performed by the professional services includes further work to secure necessary environmental permits and agreements, additional operations simulation modeling, and detailed engineering work.

## **Requests for Information**

This financial report is designed to provide the Authority's funding sources, customers, stakeholders, and other interested parties with an overview of the Authority's financial operations and financial condition. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact the Authority's Treasurer at P.O. Box 517, Maxwell, California 95955 or view the website of the Authority at www.sitesjpa.org.

## SITES PROJECT AUTHORITY STATEMENT OF NET POSITION DECEMBER 31, 2019

## ASSETS

Cash and investments	\$ 7,342,108
Due from other governments	35,293
Grants receivable	5,311,774
Prepaid expenses	2,526
TOTAL ASSETS	12,691,701
LIABILITIES	
Accounts payable	728,458
Participant reimbursement policy	6,064,653
TOTAL LIABILITIES	6,793,111
NET POSITION	
Unrestricted	5,898,590
NET POSITION	\$ 5,898,590

## SITES PROJECT AUTHORITY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

# **GOVERNMENTAL ACTIVITIES:**

#### **EXPENSES:**

Authority/Admin Reservoir	\$ 494,930 15,234,207
Total expenses	\$ 15,729,137
GENERAL REVENUES:	
Membership Admin/Authority Membership Water Prop 1 funding Interest revenue	\$ 506,294 11,456,740 8,080,794 121,535
Total general revenues	20,165,363
Change in net position	4,436,226
Net position, beginning of fiscal year	1,462,364
Net position at end of fiscal year	\$ 5,898,590

## SITES PROJECT AUTHORITY BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2019

	General Fund -	Special Revenue -	
	Authority	Reservoir	Total
ASSETS			
Cash and investments	\$ 504,957	\$ 6,837,151	\$ 7,342,108
Due from other governments	12,863	22,430	35,293
Grants receivable	-	5,311,774	5,311,774
Prepaid expenses	334	2,192	2,526
TOTAL ASSETS	\$ 518,154	\$12,173,547	\$12,691,701
LIABILITIES			
Accounts payable	\$ 51,526	\$ 676,932	\$ 728,458
Participant reimbursement policy		6,064,653	6,064,653
Total liabilities	51,526	6,741,585	6,793,111
FUND BALANCES			
Fund balance:			
Assigned to development of the reservoir	-	5,431,962	5,431,962
Unassigned	466,628		466,628
Total fund balance	466,628	5,431,962	5,898,590
TOTAL LIABILITIES AND FUND BALANCES	\$ 518,154	\$12,173,547	\$12,691,701

# SITES PROJECT AUTHORITY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	General Fund - Authority	Special Revenue - Reservoir	Total
REVENUES			
Membership Admin/Authority	\$ 506,294	\$ -	\$ 506,294
Membership Water	-	11,456,740	11,456,740
Prop 1 funding	-	8,080,794	8,080,794
Interest revenue	12,900	108,635	121,535
Total revenues	519,194	19,646,169	20,165,363
EXPENDITURES			
Current:			
Accounting services	8,527	34,111	42,638
Audit fees	-	11,892	11,892
Administrative support	13,437	53,749	67,186
General manager	50,532	385,369	435,901
Insurance	200	585	785
Office expenses	8,197	4,509	12,706
Rent expense	-	2,500	2,500
Dues and Subscriptions	15,799	6,981	22,780
Professional fees	395,821	10,064,129	10,459,950
Reimbursements	-	4,660,713	4,660,713
Website, computer support	2,182	8,729	10,911
Miscellaneous	235	940	1,175
Total expenditures	494,930	15,234,207	15,729,137
Net changes in fund balances	24,264	4,411,962	4,436,226
Fund balances, beginning of year	442,364	1,020,000	1,462,364
Fund balances, end of year	\$ 466,628	\$ 5,431,962	\$ 5,898,590

Notes to the Financial Statements December 31, 2019

#### NOTE 1: SIGNIFICANT ACCOUNTING POLICIES

<u>Reporting Entity</u>: Sites Project Authority (the Authority) was established as an independent special agency in August of 2010 under the Joint Exercise of Powers Act, California Government Code, Section 6500.

As of December 31, 2019, 11 public entities, filling 9 Board seats with 2 government agencies serving ex-officio positions and 2 Associate Members, were approved members of the Authority as follows:

Reclamation District 108	Westside Water District
Placer County Water Agency/	Colusa County Water District
City of Roseville	Sacramento County Water Agency/
County of Colusa	City of Sacramento
County of Glenn	California Department of Water Resources
Glenn-Colusa Irrigation District	TC 4 Districts (Associate Member)
Tehama-Colusa Canal Authority	Western Canal Water District (Associate
U. S. Bureau of Reclamation	Member)

The Authority is a public entity district and therefore, falls under the guidelines of a special district governmental entity. The Authority is governed by a board of directors that consists of one representative of each member.

The Authority was developed with the purpose to effectively study, promote, develop, design, finance, acquire, construct, manage, and operate Sites Reservoir and the related facilities. The purpose of pursuing and developing the Sites Reservoir are to: (a) increase surface water storage and enhance water management flexibility in the Sacramento Valley, (b) provide flood control benefits, (c) improve conditions for fish and wildlife in the Sacramento Valley and (d) improve the operation of the State's water system.

<u>Financial Statement Presentation</u>: The *Statement of Net Position* and *Statement of Activities* display information about the primary government (the Authority). These statements include the financial activities of the overall government. These statements report the governmental activities of the Authority, which are normally supported by intergovernmental revenues. The Authority had no business-type activities as of and for the year ended December 31, 2019.

The *Statement of Activities* presents a comparison between direct expenses and program revenues for each function of the Authority's governmental activities. Direct expenses are those that are specifically associated with a program or function and; therefore, are clearly identifiable to a particular function. Program revenues include operating grants. Revenues that are not classified as program revenues are presented instead as general revenues.

Notes to the Financial Statements December 31, 2019

#### NOTE 1: SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Fund financial statements of the Authority are organized into one fund which is considered to be a separate accounting entity. The fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures. The Authority reports two funds, the General Fund, which accounts for all revenues and expenditures necessary to carry out the administrative activities of the Authority, and the Reservoir Fund, a special revenue fund used to account for specific work activities for the development of the Sites Reservoir Project and is funded by contributions from the Project Agreement Members.

<u>Basis of Accounting and Measurement Focus</u>: Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the Authority gives (or receives) value without directly receiving (or giving) equal value in exchange, include grants, entitlements, and donations.

Revenues from grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Charges for services, operating grants, and use of money and property are accrued when their receipt occurs within sixty days after the end of the accounting period so as to be both measurable and available. Expenditures are generally recorded when a liability is incurred, as under accrual accounting.

<u>Cash</u>: The Authority's cash includes demand deposits. The Authority had no investments during the year ending December 31, 2019.

The governing board has not formally adopted any deposit and investment policies that limits the Authority's allowable deposits or investments and addresses the specific type of risk to which the Authority is exposed.

<u>Due from Other Governments</u>: Amounts due from other governments represent amounts due from member agencies that has been earned but not received by the end of the period.

As of December 31, 2019, the Authority has determined that all amounts are collectable and therefore, no doubtful account allowance was deemed necessary as of December 31, 2019.

Notes to the Financial Statements December 31, 2019

#### NOTE 1: SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

<u>Capital Assets</u>: The Authority defines capital assets as property, plant, equipment, and infrastructure assets with an initial individual cost of \$5,000 and a useful life of three years or more. As of December 31, 2019, the Authority had no capital assets.

<u>Unearned Revenue</u>: This represents amounts received from members that will be applied to future billings.

<u>Revenue</u>: The Authority's revenue is comprised of the following:

General Fund – Authority Revenue

Authority members pay an annual membership fee which is established by the Authority. The membership fee for 2019 was \$55,000 per member.

#### Special Revenue – Reservoir Fund

Revenue is recognized according to the Project's board-approved operating budget for each phase of the Project. The Project Agreement Members are billed in accordance with their pro-rata share of the budgeted costs for activities undertaken pursuant to the Project Agreement.

To withdraw from this Project Agreement, a Project Agreement Member shall give the Authority and other Project Agreement Members written notice of such withdrawal not less than 30 days prior to the withdrawal date. As of the withdrawal date, all rights of participation in this Project Agreement shall cease for the withdrawing Project Agreement Member. The financial obligation as prescribed in the Bylaws' Section 5.10 in effect on the withdrawal date, shall consist of the withdrawing Member's share of the following costs: (a) payment of its share of all non-contract costs incurred prior to the date of the written notice of withdrawal, and (b) those contract costs associated with funds approved.

#### Government-Wide Net Position:

When both restricted and unrestricted resources are available for use, it is the Authority's policy to use restricted resources first, then unrestricted resources as they are needed.

Government-wide net position is reported in three components - net investment in capital assets, restricted, and unrestricted. These classifications are defined as follows:

Net investment in capital assets – This component consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – This component consists of constraints placed on net position through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Notes to the Financial Statements December 31, 2019

#### NOTE 1: SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

Unrestricted – This component consists of all other net position that does not meet the definition of "restricted" or "net investment in capital assets", as defined above.

<u>Governmental Fund Balance</u>: In the governmental fund financial statements, fund balances are classified as follows:

*Nonspendable* – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

*Restricted* – Amounts that can be spent only for specific purposes because of state or federal laws, or externally imposed conditions by grantors or creditors.

*Committed* – Amounts that can be used only for specific purposes determined by formal action of the Authority.

*Assigned* – Amounts that are designated by the Authority to be used for specific purposes, but are neither restricted nor committed. The board of directors has the authority to assign amounts to be used for specific purposes.

Unassigned – All amounts not included in other spendable classifications.

<u>Estimates</u>: The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### NOTE 2: CASH AND INVESTMENTS

<u>Demand Deposits</u>: The carrying amount and the bank balance of the Authority's cash as of December 31, 2019, were \$7,342,108 and \$7,853,942, respectively. The Federal Deposit Insurance Corporation (FDIC) insures deposits up to \$250,000. As of December 31, 2019, \$7,603,942 was in excess of the insurance coverage.

Custodial credit risk is the risk that in the event of a bank failure, the Authority's deposits may not be returned to it. The California Government Code and the Authority's investment policy do not contain legal or policy requirements limiting exposure to custodial risk for deposits or investments. The California Government Code requires that a bank secures deposits made by state and local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by public agencies. California law also allows financial institutions to secure the Authority's deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

## Notes to the Financial Statements December 31, 2019

# NOTE 3: PROFESSIONAL FEES

Professional fees for the year ended December 31, 2019, consisted of the following:

	General	Special	
	Fund -	Revenue -	
	Authority	Reservoir	Total
Env/Biological Services	\$ -	\$ 1,265,952	\$ 1,265,952
Environmental/Project Operation	-	326,300	326,300
Bond Counsel	3,835	4,747	8,582
Bus/Comm Manager	-	236,373	236,373
EPP Manager	-	215,834	215,834
Federal Government Affairs Supp	25,000	25,000	50,000
General Legal Counsel	65,517	74,956	140,473
Geotechnical Engineering	-	193,371	193,371
Legislative/Reg/Strategic	55,000	33,000	88,000
Program Ops Manager	-	349,666	349,666
Project Controls	-	1,331,250	1,331,250
Project Delivery Advisor	2,970	1,035	4,005
Project Integration	-	2,378,561	2,378,561
Communication	191,653	194,107	385,760
Cost Development Model	-	12,753	12,753
Cultural Study	-	19,024	19,024
Engineering & Technical Service	-	244,092	244,092
Env Planning/Permits Manager	-	391,160	391,160
Public Outreach & Engagement	13,184	8,272	21,456
Real Estate	-	207,176	207,176
Reservoir Operations	-	25,574	25,574
ROW/Land Management	-	16,932	16,932
Special Legal	-	61,934	61,934
Municipal Advisor	-	176,709	176,709
<b>Operations/Simulation Modeling</b>	-	927,470	927,470
Organizational Assessment	38,662	-	38,662
Permitting & Agreements	-	1,269,631	1,269,631
Project Operations		73,250	73,250
	\$ 395,821	\$ 10,064,129	\$ 10,459,950

Notes to the Financial Statements December 31, 2019

#### NOTE 4: RISK MANAGEMENT

The Authority is exposed to various risks and general liabilities. The Authority participates in a public entity risk pool as a member of Association of California Water Agencies Joint Powers Insurance Authority (ACWA-JPIA). Each ACWA-JPIA member agency shares surpluses and deficits proportional to their participation. The Authority pays retrospectively rated annual premiums to ACWA-JPIA for its insurance coverage and has met all obligations since participation began.

### NOTE 5: PARTICIPANTS REIMBURSEMENT POLICY

According to the Authority's participants reimbursement policy, the participants who withdrew or decreased their participation in the project are entitled to a credit equal to the contribution they made up to the date of withdrawal or reduction. That credit was applied toward future contribution requirements or booked as a liability on the Authority's books to be paid when it is determined that such reimbursements will not have an adverse impact on the financial viability or overall implementation of the Project. The amount due to participants under the reimbursement policy at December 31, 2019, was \$6,064,653.

### NOTE 6: COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability. The amount of expenditures, if any, which may be disallowed by the grantor, cannot be determined at this time although the Authority expects such amounts, if any, to be immaterial.

The Authority has outstanding contracts related to EIR/EIS and feasibility study. The remaining commitments on these contracts as of December 31, 2019, were minimal as the contracts can be canceled with a thirty-day notice.

### NOTE 7: SUBSEQUENT EVENTS

Management has evaluated subsequent events through June 15, 2020, the date which the financial statements were available to be issued. Based upon this evaluation, except for the following, it was determined that no other subsequent events occurred that require recognition or additional disclosure in the financial statements.

In January 2020, the virus SARS -CoC-2 was transmitted to the United States from overseas sources. This virus, responsible for the Coronavirus disease COVID-19, has proven to be extremely virulent with transmission rates as yet unknown. The economic impact in the State of California as yet has not been determined and therefore any potential impact on the Authority is not yet known.

**REQUIRED SUPPLEMENTARY INFORMATION** 

# SITES PROJECT AUTHORITY GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2019

	 Budgeted Driginal	Amo	unts Final	Actual	Fin F	iance with al Budget Positive legative)
REVENUES						
Membership Admin/Authority Interest revenue	\$ 515,000	\$	515,000	\$ 506,294 12,900	\$	(8,706) 12,900
Total revenues	 515,000		515,000	 519,194		4,194
EXPENDITURES						
Current:						
Accounting services	6,300		6,300	8,527		(2,227)
Audit fees	-		-	-		-
Administrative support	24,000		24,000	13,437		10,563
General manager	71,640		71,640	50,532		21,108
Insurance	3,250		3,250	200		3,050
Office expenses	23,330		23,330	8,197		15,133
Dues and Subscriptions	5,000		5,000	15,799		(10,799)
Professional fees	315,222		315,222	395,821		(80,599)
Reimbursements	-		-	-		-
Website, computer support	6,000		6,000	2,182		3,818
Miscellaneous	 60,000		60,000	235		59,765
Total expenditures	 514,742		514,742	 494,930		19,812
Excess of revenues over expenditures	\$ 258	\$	258	\$ 24,264	\$	24,006

# SITES PROJECT AUTHORITY RESERVOIR FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Membership Water	\$ 16,111,534	\$13,032,023	\$11,456,740	\$ (1,575,283)
Prop 1 funding	18,854,260	1,880,000	8,080,794	6,200,794
Interest revenue			108,635	108,635
Total revenues	34,965,794	14,912,023	19,646,169	4,734,146
EXPENDITURES				
Current:				
Accounting services	35,692	46,800	34,111	12,689
Audit fees	-	-	11,892	(11,892)
Administrative support	24,000	43,200	53,749	(10,549)
General manager	304,470	283,500	385,369	(101,869)
Insurance	-	-	585	(585)
Office expenses	8,198	3,240	4,509	(1,269)
Rent expense	124,000	-	2,500	(2,500)
Dues and Subscriptions	4,000	-	6,981	(6,981)
Professional fees	32,368,676	13,020,319	10,064,129	2,956,190
Reimbursements	2,067,094	1,472,023	4,660,713	(3,188,690)
Website, computer support	10,182	5,760	8,729	(2,969)
Miscellaneous			940	(940)
Total expenditures	34,946,312	14,874,842	15,234,207	(359,365)
Excess of revenues under expenditures	\$ 19,482	\$ 37,181	\$ 4,411,962	\$ 4,374,781

## Notes to the Required Supplementary Information December 31, 2019

### Note 1 - Budgetary Basis of Accounting

Budgets are prepared on the cash and expenditures or encumbrances basis. Revenues are budgeted in the year receipt is expected; expenditures are budgeted in the year that the applicable warrant requisitions are expected to be issued. The budget and actual financial statements are reported on the above basis, with no material differences between them.

Annual budget requests are submitted by the Authority's staff to the board of directors for preliminary review and approval. After public hearing, a final budget is approved by the board of directors, with a resolution adopting said budget. Copies of the approved budget are sent to all required agencies.

**OTHER REPORTS** 



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Sites Project Authority Maxwell, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities and the General Fund of Sites Project Authority, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated June 15, 2020.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

21

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### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Fechter & Company Certified Public Accountants

selet Compony, CAAS

Sacramento, California June 15, 2020