

Meeting: Reservoir Committee & Authority Board

May 17, 2024

Agenda Item 3.3

Subject: Permits & Approvals Matrix and Road List

#### **Requested Action:**

Review and comment on the approach being discussed with Colusa, Glenn and Yolo counties to 1) address Countyroad repairs, improvements, and building of new roads within the project footprint and 2) identify the various permits and approvals needed from the three counties prior to initiating construction.

# **Detailed Description/Background:**

The Final EIR/EIS identified and analyzed the project's effects on County roads and evaluated the various permits and approvals required from the County prior to constructing the project. In making preparations for construction, Staff has been engaged with Colusa, Glenn and Yolo County Staff to identify the specific requirements and needs of the counties to fulfill their land use authorities which includes among other things maintaining roadway conditions and issuing permits and approvals for development projects in the counties, like Sites Reservoir. Board members previously have expressed interest in these specific areas and this item is being presented to receive any policy guidance of the Board, and feedback from specific members, on the approach being taken to address Project effects on County roads and County permits.

## County Roads

The approved Project identifies project traffic and haul routing, and new roads, such as the reconfigured Maxwell Sites Road leading to the new bridge over the reservoir. Some existing roads, bridges and crossing structures will require upgrades to safely accommodate project vehicles. Also, over the 7-year duration of construction, there will be significant road wear and tear that the Project will be responsible for repairing as the work is performed and to ensure the roads, bridges and crossing structures affected by the Project are left in as found condition or better. Attachment A lists the roads and crossing structures in all three counties expected to be affected by the Project.

Staff have met with the Colusa, Glenn, and Yolo County staff and are developing a Development Agreement with each County that will specify the approach for road maintenance during the Project duration as follows:

Road repairs — A repair standard has been identified that would be applied consistently across each of the three counties. The Authority will be required to perform as needed maintenance of the roads such that damage incurred during Project construction will be remedied by the Project. This will require close coordination with each of the County's Public Works Departments. Road condition assessments will be performed by the counties pre- and post-project construction, which will be used to determine the extent of repair required to bring the roads back to as found

Preparer: Brown Authority Agent: Brown Approver: Brown Page: 1 of

condition or better; this work will be the responsibility of the Authority. It will be important that the Authority ensure Contractors adhere to using specific roadways for their vehicle and hauling routes to limit damage and repair responsibility. This will be accomplished through the construction contracts.

Road Improvements – Some roads and bridges/crossing structures will require improvements to safely accommodate Project vehicles. County road design and construction standards are being established in the Development Agreement that specify design and construction requirements. The requirements are consistent across all three counties. The improved roads and bridges will become the responsibility of the County upon completion of the Project.

New Roads – These will be identified in the Development Agreement, but the specific conditions and requirements for design, construction, and ownership transfer to the respective County will be established in a separate Agreement at a later date.

## County permits and approvals

While there are certain government code exemptions for water facilities to receive permit approvals, there are several components of the Project that are not exempt and will require the Project to go through the permitting process. It is the intent that the Development Agreement would incorporate the Attachment B summary table for designating the county level permits and approvals that are necessary for the project and that each of the jurisdictional counties would agree to expedite their completion of the approvals to align with the Project schedule.

# Schedule for Development Agreement

It is anticipated that the development agreements can reach substantial completion and be ready for Board approvals by mid-July. Having this agreement completed will confirm the conditions and requirements that are being considered in the cost estimate for Project fixed and variable costs (construction and operations).

# Fiscal Impact/Funding Source:

None.

Staff Contact: Jerry Brown

Primary Service Provider: HDR/AECOM/Jacobs

#### Attachments:

Attachment A: Local Roads and Crossing Structures

Attachment B: Sites Reservoir Project Components Requiring Land Use Entitlements, Permits or

Other Local Government Approvals

# **ATTACHMENT A: Local Roads and Crossing Structures**

|        |  |                               |                                    |                 | Existing                 |                 |                 |                 |                 |                          |                 | Proposed        |                 | Type of Use     |                   |                        |                       |              |
|--------|--|-------------------------------|------------------------------------|-----------------|--------------------------|-----------------|-----------------|-----------------|-----------------|--------------------------|-----------------|-----------------|-----------------|-----------------|-------------------|------------------------|-----------------------|--------------|
| County | Road Name                                | Proposed Work                 | Length of Road<br>Affected (miles) | Duration of Use | Surface Type             | # of Lanes/Shid | Lane Width (ft) | Shld Width (ft) | Road Width (ft) | Surface Type             | # of Lanes/Shld | Lane Width (ft) | Shld Width (ft) | Road Width (ft) | Public/local Road | Construction<br>Access | Maintenance<br>Access | Recreational |
| Glenn  | County Road 68                           | Existing road improvements    | 2.65                               | 6-7 years       | Paved asphalt            | 2               | 10-11           | 0-0.5           | 20-23           | Paved asphalt            | 2               | 12              | 4               | 32              | х                 | х                      |                       |              |
| Glenn  | County Road 69                           | Existing road improvements    | 2.11                               | 6-7 years       | Paved asphalt            | 2               | 8-12            | n/a             | 16-24           | Paved asphalt            | 2               | 12              | 4               | 32              | х                 | х                      |                       |              |
| Glenn  | County Road D                            | Existing road improvements    | 0.5                                | 6-7 years       | Paved asphalt            | 2               | 12              | n/a             | 24              | Paved asphalt            | 2               | 12              | 4               | 32              | х                 | х                      |                       |              |
| Colusa | Delevan Road                             | Existing road improvements    | 2.19                               | 6-7 years       | Paved asphalt            | 2               | 10-12           | 0-0.5           | 20-23           | Paved asphalt            | 2               | 12              | 4               | 32              | х                 | х                      |                       |              |
| Colusa | Maxwell Sites Road                       | Existing road repair          | 1.75                               | 6-7 years       | Paved asphalt            | 2               | 12              | 0.5             | 24-25           | Unpaved aggregate/gravel | n/a             | 24              | n/a             | 24              |                   | x                      | х                     |              |
| Colusa | Maxwell Sites Road                       | Existing road repair          | 2.35                               | 4-5 years       | Paved asphalt            | 2               | 12              | 0.5             | 24-25           | Paved asphalt            | 2               | 12              | 0.5             | 24-25           | х                 | х                      |                       |              |
| Colusa | Sites Lodoga Road                        | New road                      | 6.22                               | 4-5 years       | Paved asphalt            | 2               | 12              | 0-2             | 24-28           | Paved asphalt            | 2               | 12              | 4               | 32              | х                 | х                      |                       |              |
| Colusa | Sites Lodoga Temporary Detour<br>Road    | New road<br>(Temporary Detour | 1.23                               | 2-3 years       | n/a                      | n/a             | n/a             | n/a             | n/a             | Paved asphalt            | 2               | 12              | 4               | 32              | х                 |                        |                       | х            |
| Colusa | Huffmaster Road Realignment              | New road                      | 6.35                               | 4-5 years       | Unpaved aggregate/gravel | n/a             | 15              | n/a             | 15              | Unpaved aggregate/gravel | 1               | 12              | 1.5             | 15              | х                 |                        |                       |              |
| Colusa | Comm Road                                | New road                      | 1.61                               | 1-2 years       | Unpaved dirt/trail       | n/a             | 12              | n/a             | 12              | Unpaved aggregate/gravel | 1               | 12              | 1.5             | 15              |                   |                        | х                     |              |
| Colusa | Day Use Boat Ramp Access                 | New road                      | n/a                                | n/a             | n/a                      | n/a             | n/a             | n/a             | n/a             | Paved asphalt            | 2               | 15              | n/a             | 30              |                   |                        |                       | х            |
| Colusa | Peninsula Hills Recreational<br>Road     | New road                      | n/a                                | n/a             | n/a                      | n/a             | n/a             | n/a             | n/a             | Paved asphalt            | 2               | 15              | n/a             | 30              |                   |                        |                       | х            |
| Colusa | Stone Corral Recreational Access<br>Road | New road                      | n/a                                | n/a             | n/a                      | n/a             | n/a             | n/a             | n/a             | Paved asphalt            | 2               | 15              | n/a             | 30              |                   |                        |                       | х            |
| Yolo   | Road 7A                                  | Existing road repair          | 0.25                               | 2 years         | Paved asphalt            | n/a             | 16-20           | n/a             | 16-20           | Paved asphalt            | n/a             | 20              | n/a             | 20              | х                 | х                      |                       |              |
| Yolo   | Road 8                                   | Existing road repair          | 0.88                               | 2 years         | Paved asphalt            | 2               | 12              | 0-3             | 24-30           | Paved asphalt            | 2               | 12              | 0-3             | 30              | х                 | x                      |                       |              |
| Yolo   | Road 89A                                 | Existing road repair          | 0.26                               | 2 years         | Paved asphalt            | n/a             | 16-19           | n/a             | 16-19           | Paved asphalt            | n/a             | 20              | n/a             | 20              | х                 | х                      |                       |              |
| Yolo   | Road 90                                  | Existing road repair          | 0.68                               | 2 years         | Paved asphalt            | n/a             | 22-24           | n/a             | 22-24           | Paved asphalt            | n/a             | 20              | 2               | 24              | х                 | х                      |                       |              |
| Yolo   | Road 99W                                 | Existing road repair          | 0.95                               | 2 years         | Paved asphalt            | 2               | 12              | 6-11            | 45              | Paved asphalt            | 2               | 12              | 8-11            | 45              | х                 | х                      |                       |              |

| Structure/Crossing                                      | Route                         | Condition                                | Proposed Work  | Design Live Loading          |
|---|-------------------------------|--|--|------------------------------|
|   |                               |  |  |                              |
|   |                               |  |  |                              |
|   |                               | Existing Bridge - Condition Unknown      |  |                              |
|   |                               | Major modification required (Existing    | New wider bridge accommodating   |                              |
| North Access Road (near Road 69 split)                  | Road 69                       | Width significantly less than required)  | design loading.  | HL93 and Permit design Load  |
|   |                               |  |  |                              |
|   |                               | Eviation Duidon Condition Halingania     |  |                              |
|   |                               | Existing Bridge - Condition Unknown      | No. 2 de de de de consequence de la consequence del la consequence del la consequence de la consequenc |                              |
| Falson Calles Caral                                     | David CO                      | Major modification required (Existing    | New wider bridge accommodating   | LUGO and Branch desired and  |
| Tehama-Colusa Canal                                     | Road 69                       | Width significantly less than required)  | design loading.  | HL93 and Permit design Load  |
| East of Tehama-Colusa Canal                             | Road 69                       | Evicting Culvert Condition Unknown       | New culvert accommodating an improved widen road.  | HL93 and Permit design Load  |
| East of Teriama-Colusa Carlai                           | Road 69                       | Existing Culvert - Condition Unknown     | improved widen road.   | HL93 and Permit design Load  |
|   |                               |  |  |                              |
|   |                               | Existing Culvert - Condition Unknown     |  |                              |
|   |                               | Major modification required (Existing    | New culvert accommodating an   |                              |
| West of Glenn-Colusa Canal                              | Road 69                       | Width significantly less than required)  | improved widen road.   | HL93 and Permit design Load  |
|   | 110000                        | Triam significantly roos than requiredly | m.p.ovea waemveau.   |                              |
|   |                               |  |  |                              |
|   |                               | Existing Bridge - Condition Unknown      |  |                              |
|   |                               | Major modification required (Existing    | New wider bridge accommodating   |                              |
| Glenn-Colusa Canal                                      | Road 69                       | Width significantly less than required)  | design loading.  | HL93 and Permit design Load  |
|   |                               |  |  |                              |
|   |                               |  |  |                              |
|   |                               | Existing Culvert - Condition Unknown     |  |                              |
|   |                               | Major modification required (Existing    | New culvert accommodating an   |                              |
| Near the intersection of Road D/Road 68                 | Road D                        | Width significantly less than required)  | improved widen road.   | HL93 and Permit design Load  |
|   |                               |  |  |                              |
|   |                               | Existing Culvert - Condition Unknown     |  |                              |
|   |                               | Major modification required (Existing    | New wider bridge accommodating   |                              |
| Near the intersection of Road D/Road 68                 | Road D                        | Width significantly less than required)  | design loading.  | HL93 and Permit design Load  |
| 2,100.00  |                               | Triam significantly issue than required, | Potentially new culvert accommodating  |                              |
| West of the intersection of Road 68/Road F              | Road 68                       | Existing Culvert - Condition Unknown     | design loading.  | HL93 and Permit design Load  |
| · · · · · · · · · · · · · · · · · · ·                   |                               |  | Potentially new bridge accommodating   |                              |
| West of I-5   | Road 68                       | Existing Bridge - Condition Unknown      | design loading.  | HL93 and Permit design Load  |
|   |                               |  |  |                              |
|   |                               |  |  |                              |
|   |                               | Existing Bridge - Condition Unknown      |  |                              |
|   |                               | Major modification required (Existing    | New wider bridge accommodating   |                              |
| Glenn-Colusa Canal                                      | Delevan Road Extension        | Width significantly less than required)  | design loading.  | HL93 and Permit design Load  |
|   |                               |  |  |                              |
|   |                               | Entaring Daides - Condition Lists        |  |                              |
|   |                               | Existing Bridge - Condition Unknown      | Nada a baida a a constant de Con   |                              |
| Del es Decel/Del eta) e de la decel                     | Bula de Bande I.              | Major modification required (Existing    | New wider bridge accommodating   | 11102 1 2                    |
| Delvan Road (Private) over Unnamed Creek                | Delevan Road Extension        | Width significantly less than required)  | design loading.  | HL93 and Permit design Load  |
|   | Sites Lodoga Road Realignment | Now Pridge                               | New bridge accommodating design  | LI 02 and Dormit design Lead |
|   | Sites Lodoga Road Realignment | New Bridge                               | criteria and loading  New bridge accommodating design  | HL93 and Permit design Load  |
| Sites Reservoir West Bridge                             |                               |  |  |                              |
| -   | Sites Ledoga Boad Bealignment | Now Pridge                               |  | HI 02 and Dormit design Lead |
| Sites Reservoir West Bridge Sites Reservoir East Bridge | Sites Lodoga Road Realignment | New Bridge                               | criteria and loading  Potentially new bridge accommodating   | HL93 and Permit design Load  |

# **ATTACHMENT B:**

#### Sites Reservoir Project Components Requiring Land Use Entitlements, Permits or Other Local Government Approvals

|  | Land Use<br>Entitlement <sup>1</sup>  | Williamson<br>Act Contract<br>Non-<br>Renewal | Encroachment<br>Permit <sup>2</sup> | Surface Mining<br>and Reclamation<br>Act Permit <sup>3</sup> | Building<br>Permit | Grading<br>Permit | Well and<br>Waste<br>Disposal | Retail<br>Food<br>Safety <sup>4</sup> | Air<br>Quality<br>Permit <sup>5</sup> | Transportation<br>Permits <sup>6</sup> | Comments   |  |
|--|---|---|-------------------------------------|--|--------------------|-------------------|-------------------------------|---------------------------------------|---------------------------------------|--|--|--|
| Colusa County  |   |   |                                     |  |                    |                   |                               |                                       |                                       |  |  |  |
| Sites Reservoir Project water storage and conveyance facilities, including:  Funks Pipelines Funks and TRR West Easement TRR West On-site Quarry Rock Processing Saddle Dams 1 and 2 Saddle Dam Access Roads I/O Works Golden Gate Dam Sites Dam | Local zoning<br>not applicable;<br>General Plan<br>designation<br>can be<br>overruled | Yes   | Yes                                 | Yes  | Not<br>Applicable  | Yes               | Yes                           | Not<br>Applicable                     | Yes                                   | Yes                                    | Pursuant to California Code Section 53091(e) (https://law.iustia.com/citations.html) "Zoning ordinances of a county or city shall not apply to the location or construction of facilities for the production, generation, storage, treatment, or transmission of water, or for the production or generation of electrical energy, facilities that are subject to Section 12808.5 of the Public Utilities Code, or electrical substations in an electrical transmission system that receives electricity at less than 100,000 volts." Includes permits associated with the demolition of existing buildings and abandonment of wells, underground storage tanks, on-site sewage disposal from Colusa County Environmental Health Division. The land use designation for this area is Agricultural and zoned Exclusive Agriculture, Foothill Agriculture, Rural Services, and Upland Conservation; over 10,000 acres are under Williamson Act Contracts. |  |
| Administration/Operations Building:      one-story, 3,400 square feet building     septic system, potable water provided wells, and electricity obtained from the Funks Reservoir switchyard   | Yes, based on<br>non-federal<br>land location   | No  | TBD                                 | Not Applicable   | Yes                | Yes               | Yes                           | TBD                                   | Yes                                   | Yes                                    | Currently proposed near Funks Reservoir and will require potable water and waste disposal facilities. May be located on federal land but not yet determined.   |  |
| Maintenance/Storage Building:  | Yes, based on<br>non-federal<br>land location   | No  | TBD                                 | Not Applicable   | Yes                | Yes               | Yes                           | Not<br>Applicable                     | Yes                                   | Yes                                    | Currently proposed near Funks Reservoir and will require potable water and waste disposal facilities. May be located on federal land but not yet determined.   |  |
| Visitors Center  | Yes   | TBD   | TBD                                 | Not Applicable   | Yes                | Yes               | Yes                           | TBD                                   | Yes                                   | TBD                                    | Precise location not determined, possibly located in the vicinity of the Reservoir and will require potable water and waste disposal facilities.   |  |

<sup>&</sup>lt;sup>1</sup> Possible Land Use Entitlements include Use Permits, General Plan Amendments, and/or Zoning Amendments. NOTE: Not applicable to project components that will be "directly and immediately" used to store and transmit water and are not subject to zoning and building ordinances pursuant to California Code Sections 53091 and 53096. Pursuant to California Code Section 65402(c), a local agency may overrule county general plans that would obstruct its construction of any building or structure for a public purpose.

<sup>&</sup>lt;sup>2</sup> Includes use of local jurisdiction's right-of-way such as installation of pipeline across or within roadways.

<sup>&</sup>lt;sup>3</sup> Mining activities are regulated in California by the Surface Mining and Reclamation Act (SMARA) and the Lead Agency Review and Assistance (LARA) Program; Colusa Couty requires large- and small-scale mineral and natural gas extraction, processing, and reclamation operations to obtain a Conditional Use Permit.

<sup>&</sup>lt;sup>4</sup> Colusa County Environmental Health is responsible for permitting and inspecting retail food facilities for compliance with the California Retail Food Code.

<sup>&</sup>lt;sup>5</sup> Includes Authority to Construct, Permit to Operate from local air districts. NOTE: Yolo-Solano Air Quality Management District is comprised of the 2 counties and seven incorporated cities; Colusa and Glenn have county-specific air districts.

<sup>&</sup>lt;sup>6</sup> Related to transport of heavy or oversized loads on county roads.

|   | 1   |     | 1   |                |                   | ,   |                   |                   |     | 1   | 1  |
|---|---|-----|-----|----------------|-------------------|-----|-------------------|-------------------|-----|-----|--|
| Improvements to existing roads, Including:  Delevan Road Repairs to existing roads, including:  Maxwell Sites Road New roads, including:  Sites Lodoga Road and Bridge Sites Lodoga Temporary Detour Road Huffmaster Road Realignment Comm Road Day Use Boat Ramp Access Road Peninsula Hills Recreation Area Access Road Stone Corral Creek Recreation Area Access | Not Applicable  | Yes | Yes | Not Applicable | Not<br>Applicable | Yes | Not<br>Applicable | Not<br>Applicable | Yes | Yes | Road improvements include shoulder improvements, intersection widening, structure improvements, new or improved gravel roadway, and paving; other public local roads including Sites Lodoga Road, Huffmaster Road, Comm Road South, and recreation area roads will be relocated or developed to accommodate project facilities.  Repairs to existing roads are intended to return roads to pre-project conditions without changes in geometrics.  Construction access and maintenance via onsite roads, including Funks Construction Access Road, Sites Base Dam Access Road, Golden Gate Dam Crest Access Road, I/O Tower Access Road, Finks PGP Maintenance Access Road, Sites Dam Crest Access Road, Saddle Dam Road, and Funks Construction Access Tehama-Colusa Canal Bridge. |
| Recreational Facilities:  Day-Use Boat Ramp Peninsula Hills Recreation Area Stone Corral Creek Recreation Area Associated parking Access to electricity Potable water and toilet facilities Emergency response facilities   | Yes, including Minor Use Permit for Public Recreational Facilities and Campgrounds; Full Use Permit for Boat Ramps and Landings | Yes | Yes | Not Applicable | Yes               | Yes | Yes               | Yes               | Yes | Yes | Permit requirements are based on conceptual layout and location and assume that recreational facilities would be subject to local building permits.  |
| Glenn County  |   | •   | •   |                |                   |     |                   |                   |     |     |  |
| Sites Reservoir water storage and conveyance facilities, including:  Saddle Dams 1, 3, 5, 6, 8A, and 8B  Saddle Dikes 1 and 2   | Local zoning<br>not applicable;<br>General Plan<br>designation<br>can be<br>overruled   | Yes | Yes | Not Applicable | Not<br>Applicable | Yes | Not<br>Applicable | Not<br>Applicable | Yes | Yes | Pursuant to California Code Section 53091(e)  (https://law.justia.com/citations.html) "Zoning ordinances of a county or city shall not apply to the location or construction of facilities for the production, generation, storage, treatment, or transmission of water, or for the production or generation of electrical energy, facilities that are subject to Section 12808.5 of the Public Utilities Code, or electrical substations in an electrical transmission system that receives electricity at less than 100,000 volts."  The existing land uses are Foothill Agriculture/Forestry and Intensive Agriculture; over 2,000 acres are under Williamson Act Contracts.  |
| Improvements to existing roads, Including:  Road 68 Road 69 Road D  | Not Applicable  | Yes | Yes | Not Applicable | Not<br>Applicable | Yes | Not<br>Applicable | Not<br>Applicable | Yes | Yes | Improvements to existing roads to support construction include shoulder improvements, intersection widening, structure improvements, and paving. Construction and maintenance on-site access via North Saddle Dam Road, South Saddle Dam Road and North Access Road  |
| Yolo County   |   | ı   | ı   |                |                   |     |                   |                   |     | •   |  |
| Release Facilities:  TC Canal Intake  Dunnigan Pipeline   | Not Applicable  | No  | Yes | Not Applicable | Not<br>Applicable | Yes | TBD               | Not<br>Applicable | Yes | Yes | Pursuant to California Code Section 53091(e) (https://law.justia.com/citations.html) "Zoning ordinances of a county or city shall not apply to the location or   |

| CBD Outlet   |                |    |     |                |                   |     |     |                   |     | construction of facilities for the production, generation, storage, treatment, or transmission of water, or for the production or generation of electrical energy, facilities that are subject to Section 12808.5 of the Public Utilities Code, or electrical substations in an electrical transmission system that receives electricity at less than 100,000 volts."  In Yolo County, most of the facilities would be located underground and would not conflict with existing land use or zoning designations; these land uses/zoning do not prohibit this type of infrastructure. |
|--|----------------|----|-----|----------------|-------------------|-----|-----|-------------------|-----|--|
| Repairs to existing roads, including:  Road 7A Road 8 Road 8 Road 89A Road 90 Road 99W | Not Applicable | No | Yes | Not Applicable | Not<br>Applicable | Yes | TBD | Not<br>Applicable | Yes | Improvements to existing roads to support construction include shoulder improvements, intersection widening, structure improvements, and paving. Construction access will be accessed from existing roads; maintenance would occur through a Project right-of-way easement.  Repairs to existing roads are intended to return roads to pre-project conditions without changes in geometrics.   |

Source: Information in this table is derived from the Sites Reservoir Final EIR/EIS and updated with roads identified through current design efforts, interpretation of CA Code, and ongoing coordination with local agencies; TBD = To Be Determined (as design advances)